

## Message Text

LIMITED OFFICIAL USE

PAGE 01 PANAMA 01661 111935Z  
ACTION PER-05

INFO OCT-01 SIG-03 MMO-01 ISO-00 /010 W  
-----078435 111958Z /66  
P 111825Z MAR 78  
FM AMEMBASSY PANAMA  
TO SECSTATE WASHDC PRIORITY 6067

LIMITED OFFICIAL USE PANAMA 1661

FOR M/DG, S/IG, ARA

E.O. 11652 NA  
TAGS: AMGT, APER  
SUBJECT: EMBASSY REQUIREMENTS FOR CANAL TREATY IMPLEMENTATION

REF: A.PANAMA 1274 B. STATE 57801

1. I HAVE REVIEWED THOROUGHLY WITH THE FOREIGN SERVICE INSPECTORS MY EARLIER RECOMMENDATIONS (REF A) FOR STAFF AUGMENTATION AND MISSION ORGANIZATION FOR TREATY IMPLEMENTATION. WE AGREE THAT WE MUST UNDERTAKE URGENTLY THE DESIGNATION AND ASSIGNMENT OF ADDITIONAL PERSONNEL WHILE LEAVING TO MY SUCCESSOR FLEXIBILITY TO ORGANIZE THE MISSION AS HE PREFERS. WITH THIS IN MIND, THE INSPECTORS AND I HAVE DEVELOPED THE FOLLOWING SOMEWHAT MODIFIED CONCEPT FOR OUR FUTURE STRUCTURE. THIS MESSAGE ALSO REPLIES TO QUESTIONS POSED BY PER IN REF B.

2. I PROPOSE TO RETAIN THE IDEA OF A TASK FORCE SPECIFICALLY CHARGED WITH RESPONSIBILITY FOR THE COMPLEX TASKS OF IMPLEMENTATION AND RELATIONSHIPS WITH US. MILITARY. CANAL COMMISSION AND OTHER AGENCIES ON THE ISTHMUS AS WELL AS PANAMANIAN GOVERNMENT. HOWEVER, I NOW PLAN TO PLACE THIS UNIT UNDER THE POLITICAL COUNSELOR WHO WILL HAVE PRIMARY RESPONSIBILITY FOR THESE FUNCTIONS. THE POLITICAL SECTION WILL HAVE TO BE AUGMENTED BY THE SAME  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 PANAMA 01661 111935Z

THREE SPECIALISTS DESCRIBED IN PARAS 2, 3, 4 OF REF A (TREATY IMPLEMENTATION OFFICER, POL/MIL OFFICER AND LEGAL ADVISOR). ALLN BUT ESPECIALLY THE FIRST TWO, SHOULD BE LANGUAGE-QUALIFIED. THE SECTION WILL ALSO REQUIRE THE ASSIGNMENT OF A LABOR ATTACHE, WHOSE DUTIES WILL BE PRIMARILY RELATED TO TREATY IMPLEMENTATION MATTERS ARISING FROM LABOR AFFAIRS IN THE FORMER

CANAL ZONE. I CONTINUE TO BELIEVE AND SO RECOMMEND  
THAT POSITION OF POLITICAL COUNSELOR SHOULD BE  
UPGRADED FROM FSO-3 TO FSO-2.

3. SINCE I NO LONGER ENVISAGE A COMBINED POLITICAL, ECONOMIC  
AFFAIRS SECTION, I HEREBY REINSTITUTE MY  
REQUEST FOR AN ECONOMIC/COMMERCIAL COUNSELOR WHO SHOULD  
BE AN EXPERIENCED FSO-2 OR FSO-3, WHO IS LANGUAGE-  
QUALIFIED. THE POSITION IS NOW VACANT AND REQUIRES FILLING  
AT THE EARLIEST POSSIBLE TIME. I CONCUR WITH THE  
INSPECTORS' RECOMMENDATION THAT THE INCUMBANT FSO-3  
COMMERCIAL COUNSELOR DELAY HIS DEPARTURE TO PERMIT AN  
OVERLAP WITH THE NEW E/C COUNSELOR. AN EXPERIENCED  
LANGUAGE-QUALIFIED FSO-R COMMERCIAL OFFICER SHOULD BE  
ASSIGNED TO ARRIVE ABOUT THE TIME OF THE COMMERCIAL  
COUNSELOR'S DEPARTURE. I ALSO CONCUR WITH THE  
INSPECTORS' RECOMMENDATION THAT A SENIOR FSO-6 OR A NEW FSO-5,  
WHO HAS ALREADY CLEARED THE CAREER CANDIDATE PROCESS  
AND HAS TENURE, BE ASSIGNED PERMANENTLY AS A  
FULL TIME ECONOMIC/COMMERCIAL OFFICER, REMOVING THE  
POSITION FROM THE JUNIOR OFFICER ROTATIONAL TRAINING  
PROGRAM.

4. I REITERATE MY BASIC CONCERN THAT THE EMBASSY BE  
ADEQUATELY STAFFED AS SOON AS POSSIBLE TO ASSUME ITS  
RESPONSIBILITIES DURING THE PLANNING PHASE (WHICH HAS  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 PANAMA 01661 111935Z

ALREADY STARTED) AND IMPLEMENTATION PERIOD. IT IS LIKELY  
THAT SOME OF THE NEW POSITIONS REQUESTED (D.G.,LEGAL  
ADVISER) WILL BE TEMPORARY  
ONES AND THAT AS THE TRANSITION PERIOD CONTEMPLATED IN THE TREATY COMES  
TO AN END, WE CAN RETURN TO A SMALLER STAFF COMMENSURATE

WITH A MORE NORMAL SITUATION.  
JORDEN

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 11 mar 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978PANAMA01661  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780110-0049  
**Format:** TEL  
**From:** PANAMA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780379/aaaacood.tel  
**Line Count:** 102  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 57c618c9-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION PER  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 PANAMA 1274  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 05 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** N/A  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3360941  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** EMBASSY REQUIREMENTS FOR CANAL TREATY IMPLEMENTATION  
**TAGS:** AMGT, APER  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/57c618c9-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014